# BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:

Case No. AC 2009-10

GORDON ALAN McKINNEY 1251-H Beach Blvd. La Habra, CA 90631

Certified Public Accountant Certificate Number 28037

Respondent.

# **DECISION AND ORDER**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted by the California Board of Accountancy as its Decision in this matter.

This Decision shall become effective on June 25, 2009

It is so ORDERED May 26, 2009.

FOR THE CALIFORNIA BOARD OF ACCOUNTANCY

- 11				
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2	JAMES M. LEDAKIS Supervising Deputy Attorney General			
3	G. MICHAEL GERMAN, State Bar No. 103312 Deputy Attorney General			
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10	BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY			
11	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA			
12				
13	In the Matter of the Accusation Against:  Case No. AC-2009-10			
14	GORDON ALAN McKINNEY  1251-H Beach Blvd.  STIPULATED SETTLEMENT AND DISCIPLINARY ORDER			
15	La Habra, CA 90631			
16	Certified Public Accountant Certificate Number 28037			
17	Respondent.			
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19	1. Patti Bowers (Complainant) is the Executive Officer of the California Board of			
20	Accountancy. She brought this action solely in her official capacity and is represented in this			
21	matter by Edmund G. Brown Jr., Attorney General of the State of California, by G. Michael			
22	German, Deputy Attorney General.			
23 ·	2. Respondent Gordon Alan McKinney is representing himself in this matter.			
24	<u>JURISDICTION</u>			
25	3. On June 1, 1979, the Board issued Certified Public Accountant (CPA) Certificate			
26	Number 28037 to Respondent (Respondent). The CPA certificate expired and was invalid from			
27	September 1, 1989, through December 19, 1989; from September 1, 1991, through September			
28	27, 1991; and from September 1, 1993, through September 21, 1993, by reason of Respondent's			

failure to timely pay renewal fees and comply with continuing education requirements. The CPA Certificate was in full force and effect at all times relevant to the charges brought herein and is renewed through August 31, 2009.

4. Accusation No. AC 2009-10 was filed before the Board on March 5, 2009, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on March 18, 2009, and Respondent timely filed his Notice of Defense thereto. A copy of the Accusation is attached as Exhibit A and incorporated herein by reference.

## ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read and fully understands the charges and allegations in the Accusation. Respondent has also carefully read and fully understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

### **CULPABILITY**

- 8. Respondent admits the truth of each and every charge and allegation contained in the Accusation.
- 9. Respondent agrees that his License is subject to discipline and he agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below.
- 10. Respondent understands that by signing this stipulation he enables the Board to issue an order revoking his license without further process.

### CONTINGENCY

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understands and agrees that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

### **OTHER MATTERS**

- 12. The parties understand and agree that the costs of investigation and enforcement of this disciplinary action (including Attorney General billing) total \$7,462.75, through April 1, 2009. These costs are the actual and total costs incurred by the Board to investigate and prosecute the case. Respondent agrees to pay the Board these costs of investigation and enforcement within thirty days of the effective date of the Decision and Order, by making payment in certified funds to the California Board of Accountancy, 2000 Evergreen Street, Suite 250, Sacramento, CA 95815-3832.
- 13. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- 14. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

#### **DISCIPLINARY ORDER**

IT IS HEREBY ORDERED that Certified Public Accountant License No. CPA 28037 issued to Respondent Gordon Alan McKinney is revoked. However, the revocation is stayed and Respondent is placed on probation for a period of three years under the following terms and

conditions:

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- 1. Certified Public Accountant License No. CPA 28037 issued to Respondent is suspended for one hundred and eighty days, beginning thirty days after the effective date of this Order. During the period of suspension, Respondent shall engage in no activities for which certification as a Certified Public Accountant or Public Accountant is required as described in Business and Professions Code, Division 3, Chapter 1, Section 5051.
  - 2. Respondent shall obey all federal, California, other states' and local laws, including those rules relating to the practice of public accountancy in California.
  - 3. Respondent shall reimburse the Board its costs of investigation and enforcement in the amount of \$7,462.75 within thirty days of the effective date of the Decision and Order, by making payment in certified funds to the California Board of Accountancy, 2000 Evergreen Street, Suite 250, Sacramento, CA 95815-3832.
  - 4. Respondent shall submit, within 10 days of completion of the quarter, written reports to the Board on a form obtained from the Board. The respondent shall submit, under penalty of perjury, such other written reports, declarations, and verification of actions as are required. These declarations shall contain statements relative to respondent's compliance with all the terms and conditions of probation. Respondent shall immediately execute all release of information forms as may be required by the Board or its representatives.
  - 5. Respondent shall, during the period of probation, appear in person at interviews/ meetings as directed by the Board or its designated representatives, provided such notification is accomplished in a timely manner.
  - 6. Respondent shall fully comply with the terms and conditions of the probation imposed by the Board and shall cooperate fully with representatives of the California Board of Accountancy in its monitoring and investigation of the respondent's compliance with probation terms and conditions.
  - 7. Respondent shall be subject to, and shall permit, a practice investigation of the respondent's professional practice. Such a practice investigation shall be conducted by representatives of the Board, provided notification of such review is accomplished in a timely

8. Respondent shall comply with all final orders resulting from citations issued by the California Board of Accountancy.

- 9. In the event respondent should leave California to reside or practice outside this state, respondent must notify the Board in writing of the dates of departure and return. Periods of non-California residency or practice outside the state shall not apply to reduction of the probationary period, or of any suspension. No obligation imposed herein, including requirements to file written reports, reimburse the Board costs, and make restitution to consumers, shall be suspended or otherwise affected by such periods of out-of-state residency or practice except at the written direction of the Board.
- 10. If Respondent violates probation in any respect, the Board, after giving Respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or a petition to revoke probation is filed against respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- approved ethics examination within 180 days of the effective date of this Order. If Respondent fails to pass said examination within the time period provided or within two attempts, respondent shall so notify the Board and shall cease practice until Respondent takes and successfully passes said exam, has submitted proof of same to the Board, and has been notified by the Board that he may resume practice. Failure to pass the required examination no later than 100 days prior to the termination of probation shall constitute a violation of probation.

Notwithstanding any other provision of this probation, failure to take and pass this examination within five years of the effective date of this order constitutes a separate cause for discipline of Respondent's license.

12. Respondent shall complete thirty-six hours of professional education courses as specified by the Board or its designee at the time of respondent's first probation appearance. The professional education courses shall be completed within a period of time designated and

specified in writing by the Board or its designee, which time frame shall be incorporated as a condition of this probation. This shall be in addition to continuing education requirements for relicensing. Failure to satisfactorily complete the required courses as scheduled or failure to complete same no later than 100 days prior to the termination of probation shall constitute a violation of probation.

- Respondent shall at all times maintain an active license status with the Board. 13. including during any period of suspension. If the license is expired at the time the Board's decision becomes effective, the license must be renewed within 30 days of the effective date of the decision.
- Upon successful completion of probation, Respondent's license will be fully 14. restored.

### **ACCEPTANCE**

I have carefully read the above Stipulated Settlement and Disciplinary Order. I understand the stipulation and the effect it will have on my Certificate. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board.

Gordon Alan McKinney Respondent

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### **ENDORSEMENT**

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the California Board of Accountancy.

pril 14,2009

EDMUND G. BROWN JR., Attorney General of the State of California

Deputy Attorney General Attorneys for Complainant

# Exhibit A Accusation in Case No. AC-2009-10

1	EDMUND G. BROWN JR., Attorney General of the State of California		
2	JAMES M. LEDAKIS Supervising Deputy Attorney General		
3	G. MICHAEL GERMAN, State Bar No. 103312  Deputy Attorney General		
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8	Facsimile: (619) 645-2061 E-mail: Michael.German@doj.ca.gov		
9	Attorneys for Complainant		
10	BEFORE THE		
•	CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS		
11	STATE OF CALIFORNIA		
12 13	In the Matter of the Accusation Against: Case No. AC-2009-10		
	GORDON ALAN McKINNEY  A C C U S A T I O N		
14	1251-H Beach Blvd. La Habra, CA 90631		
15	Certified Public Accountant		
16	Certificate Number 28037  Respondent.		
17			
18			
19	Complainant alleges:		
20	<u>PARTIES</u>		
21	1. Patti Bowers (Complainant) brings this Accusation solely in her official capacity		
22	as the Executive Officer of the California Board of Accountancy (Board), Department of		
23	Consumer Affairs.		
24	2. On June 1, 1979, the Board issued Certified Public Accountant (CPA) Certificate		
25	Number 28037 to Respondent (Respondent). The CPA certificate expired and was invalid from		
26	September 1, 1989, through December 19, 1989; from September 1, 1991, through September		
27	27, 1991; and from September 1, 1993, through September 21, 1993, by reason of Respondent's		
28	failure to timely pay renewal fees and comply with continuing education requirements. The		

CPA Certificate was in full force and effect at all times relevant to the charges brought herein 1 and is renewed through August 31, 2009. 2 JURISDICTION 3 This Accusation is brought before the Board under the authority of the following 3. 4 laws. All section references are to the Business and Professions Code unless otherwise 5 indicated. 6 Section 5100 of the Code states, in pertinent part: 4. 7 After notice and hearing the board may revoke, suspend, or refuse to 8 renew any permit or certificate granted under Article 4 (commencing with Section 5070) and Article 5 (commencing with Section 5080), or may censure the holder 9 of that permit or certificate for unprofessional conduct that includes, but is not limited to, one or any combination of the following causes: 10 11 (b) A violation of Section 478, 498, or 499 dealing with false statements 12 or omissions in the application for a license, in obtaining a certificate as a certified public accountant, in obtaining registration under this chapter, or in 13 obtaining a permit to practice public accountancy under this chapter. 14 15 (g) Willful violation of this chapter or any rule or regulation promulgated by the board under the authority granted under this chapter. 16 17 18 5. Section 5109 of the Code states: 19 The expiration, cancellation, forfeiture, or suspension of a license, practice, privilege, or other authority to practice public accountancy by operation 20 of law or by order or decision of the board or a court of law, or the voluntary surrender of a license by a licensee shall not deprive the board of jurisdiction to 21 commence or proceed with any investigation of or action or disciplinary proceeding against the licensee, or to render a decision suspending or revoking 22 the license. 23 STATUTES 24 Section 498 states: 25 6. 26 A board may revoke, suspend, or otherwise restrict a license on the ground that the licensee secured the license by fraud, deceit, or knowing misrepresentation of a material fact or by knowingly omitting to state a material fact. 27

7.	Section	5060	states

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(b) No person or firm may practice public accountancy under any name other than the name under which the person or firm holds a valid permit to practice issued by the board.

8. Section 5107 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay to the Board the reasonable costs of the investigation and prosecution of the case, including but not limited to attorneys' fees.

### REGULATIONS

9. Title 16 of the California Code of Regulations (CCR) section 87 states:

(a) 80 Hours.

As a condition of active status license renewal, a licensee shall complete at least 80 hours of qualifying continuing education as described in Section 88 in the two-year period immediately preceding license expiration, and meet the reporting requirements specified in subsection (a) of Section 89. A licensee engaged in the practice of public accountancy as defined in Section 5051 of the Business and Professions Code is required to hold a license in active status. No carryover of continuing education is permitted from one two-year license renewal period to another.

(b) Government Auditing Continuing Education Requirement.

A licensee who engages in planning, directing, conducting substantial portions of field work, or reporting on financial or compliance audits of a governmental agency shall complete 24 of the 80 hours required pursuant to subsection (a) in the areas of governmental accounting, auditing or related subjects. This continuing education shall be completed in the same two-year license renewal period as the report is issued. A governmental agency is defined as any department, office, commission, authority, board, government-owned corporation, or other independent establishment of any branch of federal, state or local government. Related subjects are those which maintain or enhance the licensee's knowledge of governmental operations, laws, regulations or reports; any special requirements of governmental agencies; subjects related to the specific or unique environment in which the audited entity operates; and other auditing subjects which may be appropriate to government auditing engagements. A licensee who meets the requirements of this subsection shall be deemed to have met the requirements of subsection (c).

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(g) Failure to Comply.

A licensee's willful failure to comply with the requirements of this section shall constitute cause for disciplinary action pursuant to Section 5100(g) of the Accountancy Act.

### 10. CCR section 89 states:

- (a) Upon renewal, a licensee who is required, pursuant to Section 87, to obtain continuing education must provide a written statement, signed under penalty of perjury, certifying that the requisite number of continuing education hours has been obtained. The licensee shall disclose the following information concerning courses or programs claimed as qualifying continuing education:
  - (1) Course title or description
  - (2) Date of completion
  - (3) Name of school, firm or organization providing the course or program
  - (4) Method of study, i.e., whether course or program is self-study, live presentation or Group Internet-Based Program (Webcast)
  - (5) Number of hours earned.

(k) A licensee's willful making of any false or misleading statement, in writing, regarding his or her continuing education shall constitute cause for disciplinary action pursuant to section 5100(g) of the Accountancy Act.

# FACTUAL ALLEGATIONS SUPPORTING THE IMPOSITION OF DISCIPLINE

- 11. On October 24, 2007, the Board received a facsimile from Daniel Lopez, an employee of the Internal Revenue Service (IRS), providing the paid preparer signature block from a completed income tax return, Form 1040, signed by Rick McPeak of the firm of McKinney & McPeak, CPAs. Subsequent review of the Board's records established that McKinney & McPeak, CPAs is not registered with the Board.
- 12. On November 8, 2007, the Board's Enforcement Division mailed a letter to Respondent informing him that the firm name of "McKinney & McPeak, CPAs" is not registered with the Board. Respondent was asked to provide the following information and/or documentation:
  - a. The reason(s) why the firm name of McKinney & McPeak, CPAs has not been registered with the CBA, and the steps that he will take to rectify this.

Respondent in which he provided course completion forms for a substitute tax course taken on

- 16. On December 24, 2007, the Board reviewed the audited financial statements for Family Resource Ministries, Inc. for the year ended December 31, 2006, and the Interfaith Food Center for the year ended December 31, 2006, and noted minor reporting deficiencies. Because the Interfaith Food Center received \$42,295 in federal grants, it is not required to have a single audit.
- 17. On December 24, 2007, the Board mailed a letter to Respondent requesting that he provide it with copies of all of his work papers that comprise the above two audits, and the latest peer or quality review report with letter of comments. The Board also asked that Respondent contact the California CPA Education Foundation to obtain a copy of the course completion forms for the school district conference courses, and suggested that he contact Lacerte and obtain a copy of the 2005 and 2006 course completion forms since the substitute was dated after his August 31, 2007 renewal.
- Respondent. Accompanying the letter were the work papers for the audits of the Family Resource Ministries, Inc. and the Interfaith Food Center that had been requested, and substitute course completion forms for 12 hours of Single Audits of Governmental Entities, taken on January 7, 2008, and 6 hours of Overview of Governmental Accounting, taken on January 8, 2008. Respondent also advised that his firm had not had a peer review but he planned on having one in the summer. The Board's review of the work papers for each audit found no major deficiencies.
- 19. On July 31, 2008, the Board was advised by the California Education Foundation that Respondent did not attend the two School District Conferences he had claimed to, but that he did complete the Governmental Accounting and Auditing Conference. On August 21, 2008, the Board was advised by Lacerte Software that Respondent did not attend either the 2005 or the

- 20. On August 26, 2008, the Board mailed a letter to Respondent informing him that it had attempted to verify the courses that he listed on his August 31, 2007, renewal with the course providers, and provided him with a list of the courses that it was unable to verify. Respondent was asked to provide the course completion forms or obtain them from the course providers if he did in fact attend those courses.
- 21. On September 26, 2008, the Board received a letter dated September 19, 2008, from Respondent in which he stated in his January 17, 2008, letter that he was unable to secure verification forms on the tax and school district conference courses, and that he submitted courses to replace them.

### FIRST CAUSE FOR DISCIPLINE

# (Wrongful Acquisition of License)

22. Respondent is subject to discipline under section 498 for wrongfully acquiring the September 1, 2007 renewal of his license, by committing fraud or deceit, or making a knowing misrepresentation of a material fact, when submitting his August 31, 2007 license renewal by claiming thereon that he had completed the 80-hour CPE license renewal requirement, when, in fact, Respondent had completed only 44 hours of CPE prior to August 31, 2007. Respondent also listed five CPE courses for which he had signed up, but failed to attend, and was unable to document his completion of 48 hours of CPE listed on his renewal form as having been completed by August 31, 2007. Respondent thus submitted a license renewal signed under penalty of perjury that he knew contained false and inaccurate CPE information, as detailed in paragraphs 11 through 21, above.

### SECOND CAUSE FOR DISCIPLINE

# (False Statements in Renewal Application)

23. Respondent is subject to discipline under section 5100(b) for making the false statements in his August 31, 2007 renewal detailed in paragraph 22, above.

2	(William violation of the Code or Board Regulations)			
3	24. Respondent is subject to discipline under section 5100(g) and CCR, sections 87(g)			
4	and 89(k), for:			
5	a. willfully violating sections 498 and 5100(b), and CCR section 89(a), by			
6	making the false statements in his August 31, 2007 renewal detailed in paragraph 22, above;			
7	b. willfully violating section 5060(b), by practicing under the name of			
8	McKinney & McPeak CPAs, from approximately 1984 through at least November 2007, without			
9	being registered or licensed with the Board, as detailed in paragraph 13, above;			
10	c. willfully violating CCR section 87, subsections (a) and (b), by failing to			
11	complete at least 80 hours of CPE overall, and 24 of those 80 hours in the areas of governmental			
12	accounting, auditing or related subjects, within the two year period prior to his August 31, 2007			
13	renewal, as detailed in paragraphs 13 through 21, above.			
14	PRAYER			
15	WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,			
16	and that following the hearing, the California Board of Accountancy issue a decision:			
17	1. Revoking, suspending or otherwise imposing discipline upon Certified Public			
18	Accountant Certificate Number 28037 issued to Gordon A. McKinney;			
19	2. Ordering Gordon A. McKinney to pay the costs of investigation and prosecution of			
20	this matter, pursuant to section 5107; and,			
21	3. Taking such other and further action as may be required.			
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DATED: MUVIM 5,0009

Patti Bowers, Executive Officer California Board of Accountancy Department of Consumer Affairs State of California Complainant